OLL 84-1299 9 April 1984

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MEMORANDUM FOR: See Distribution

FROM:

Legislation Division

Office of Legislative Liaison

SUBJECT:

Substitute to H.R. 3987, the "National Archives

and Records Administration Act of 1984"

l. Attached for your information, review, and comment is an amendment in the nature of a substitute to H.R. 3987. My understanding from a conversation with staff on the House Government Operations Committee this morning is that Chairman Brooks will offer the attached substitute at a Committee mark-up tomorrow morning and this will be the version of the bill, with some minor technical changes, which will be reported out of the full Committee.

- 2. The purpose of this legislation, as explained to me by staff, is to make it clear that the Archivist will have the authority to determine what constitutes an agency record. This is supposedly in response to the litigation which concerned the papers of former Secretary of State Kissinger and the dispute over what constitutes personal papers versus agency records.
- 3. In reviewing the substitute bill, please note the following three different provisions dealing with access to and inspection of federal agency records by the Archivist--
  - (1) proposed subsection 2104(f) on page 4;
  - (2) proposed subsection 2906(a)(2) on page 21; and
  - (3) proposed subsection 3301(b) on page 32.

Committee staff are aware of the inconsistencies and redundancy of these provisions. I indicated that on initial reading I felt the Agency would certainly want the language in proposed subsection 2906(a)(2) to govern the inspection of records since this would be a continuation of the current statutory language which provides recognition of the special nature of national security information by making the inspections "... subject to the approval of the head of the agency concerned or of the President."

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- 4. Committee staff indicated that there is no intent to disrupt or carve away any of the authority of the Director of Central Intelligence to protect intelligence sources or methods or to change our current relationship with National Records and Archives regarding the disposal of records. The response to my inquiry as to the possibility of inserting a sentence in the substitute regarding the DCI's authority was negative; however, I was assured that this could be made clear in the Committee report to the substitute bill.
- 5. There is as yet no clear indication as to how long it will take the Committee to complete a report once the Committee has voted on a bill. I indicated to staff this morning that I would be circulating the proposed substitute bill to concerned components within the Agency today and that I would be back in touch as soon as I had received their comments. Therefore, I would appreciate it if you could review the attached as quickly as possible so that we can have timely input into the drafting of the Committee report and decide what our position should be on the legislation as it proceeds to the House floor. Please feel free to relay your comments either in writing or by telephone

Legislation Division

Office of Legislative Liaison

Attachment As stated

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## AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 3987 OFFERED BY MR. BROOKS

Strike out all after the enacting clause and insert in lieu thereof the following:

1	That this Act may be cited as the ''National Archives and
2	Records Administration Act of 1984''.
3	TITLE IESTABLISHMENT OF AN INDEPENDENT NATIONAL ARCHIVES
4	AND RECORDS ADMINISTRATION
5	ESTABLISHMENT
6	SEC. 101. Section 2102 of title 44, United States Code
7	is amended to read as follows:
8	''§2102. Establishment
9	''There shall be an independent establishment in the
10	executive branch of the Government to be known as the
11	National Archives and Records Administration. The
12	Administration shall be administered under the supervision
13	and direction of the Archivist.''.
14	ORGANIZATION AND GENERAL AUTHORITY
15	SEC. 102. (a) Chapter 21 of title 44, United States
16	Code, is amended
17	(1) by redesignating sections 2103 through 2114 as
18	sections 2107 through 2118, respectively; and
19	(2) by inserting after section 2102 the following

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new sections:

- 1 ''§2103. Officers
- 2 ''(a) The Archivist of the United States shall be
- 3 appointed by the President by and with the advice and
- 4 consent of the Senate. The Archivist shall be appointed
- 5 without regard to political affiliations and solely on the
- 6 basis of the professional qualifications required to perform
- 7 the duties and responsibilities of the office of Archivist.
- 8 The Archivist may be removed from office by the President.
- 9 The President shall communicate the reasons for any such
- 10 removal to each House of the Congress.
- 11 ''(b) The Archivist shall be compensated at the rate
- 12 provided for level III of the Executive Schedule under
- 13 section 5314 of title 5.
- 14 ''(c) There shall be in the Administration a Deputy
- 15 Archivist of the United States, who shall be appointed by
- 16 and who shall serve at the pleasure of the Archivist. The
- 17 Deputy Archivist shall be established as a career reserved
- 18 position in the Senior Executive Service within the meaning
- 19 of section 3132(a)(8) of title 5. The Deputy Archivist shall
- 20 perform such functions as the Archivist shall designate.
- 21 During any absence or disability of the Archivist, the
- 22 Deputy Archivist shall act as Archivist. In the event of a
- 23 vacancy in the office of the Archivist, the Deputy Archivist
- 24 shall act as Archivist until an Archivist is appointed under
- 25 subsection (a).

- 1 ''§2104. Administrative provisions
- 2 ''(a) The Archivist shall prescribe such policies,
- 3 standards, criteria, procedures, rules, and regulations as
- 4 the Archivist finds necessary or appropriate to carry out
- 5 the functions of the Administration. The head of each
- 6 Federal agency shall issue such orders and directives as may
- 7 be necessary to conform the activities of the agency with
- 8 the policies, standards, criteria, procedures, rules, and
- 9 regulations prescribed by the Archivist.
- 10 ''(b) Except as otherwise expressly provided by law, the
- 11 Archivist may delegate functions to designated officers and
- 12 employees of the Administration, and may authorize such
- 13 successive redelegations of such functions as the Archivist
- 14 may deem to be necessary or appropriate. A delegation of
- 15 functions by the Archivist shall not relieve the Archivist
- 16 of responsibility for the administration of such functions.
- 17 ''(c) The Archivist is authorized to establish,
- 18 maintain, alter, or discontinue such regional, local, or
- 19 other field offices as the Archivist finds necessary or
- 20 appropriate to perform the functions of the Archivist or the
- 21 Administration.
- 22 ''(d) The Archivist may establish advisory committees to
- 23 advise him with respect to any function of the Archivist or
- 24 the Administration. Members of any such committee shall
- 25 serve without compensation but shall be entitled to

- 1 transportation expenses and per diem in lieu of subsistence
- 2 in accordance with section 5703 of title 5.
- 3 ''(e) The Archivist shall advise and consult with
- 4 interested Federal agencies with a view to obtaining their
- 5 advice and assistance in carrying out the purposes of this
- 6 chapter.
- 7 ''(f) Each Federal agency is required to furnish to the
- 8 Archivist, upon request, any information or other data which
- 9 the Archivist finds necessary to carry out the duties of the
- 10 Archivist.
- 11 ''(h) If authorized by the Archivist, officers and
- 12 employees of the Administration having investigatory
- 13 functions are empowered, while engaged in the performance of
- 14 their duties in conducting investigations, to administer
- 15 oaths.
- 16 ''§2105. Personnel and services
- 17 ''(a) The Archivist is authorized to select, appoint,
- 18 employ, and fix the compensation of such officers and
- 19 employees, pursuant to part III of title 5, as are necessary
- 20 to perform the functions of the Archivist and the
- 21 Administration.
- 22 ''(b) The Archivist is authorized to obtain the services
- 23 of experts and consultants under section 3109 of title 5.
- 24 ''(c) Notwithstanding the provisions of section 973 of
- 25 title 10 or any other provision of law, the Archivist, in

1	carrying out the functions of the Archivist or the
2	Administration, is authorized to utilize in the
3	Administration the services of officials, officers, and
4	other personnel in other Federal agencies, including
5	personnel of the armed services, with the consent of the
6	head of the agency concerned.
7	''(d) The Archivist is authorized to accept and utilize
8	voluntary and uncompensated services.
9	''§2106. Reports to Congress
LO	''The Archivist shall submit to the Congress, in January
L1	of each year and at such other times as the Archivist finds
12	appropriate, a report concerning the administration of
13	functions of the Archivist and the Administration.''.
14	(b) Section 2101 of title 44, United States Code, is
15	amended
16	(1) by designating the two indented paragraphs as
17	paragraphs (1) and (2), respectively;
18	(2) by striking out ''sections 2103-2113 of this
19	title'' in the matter preceding the first such paragraph
20	and inserting in lieu thereof ''this chapter'';
21	(3) by striking out the period at the end and
22	inserting in lieu thereof a semicolon; and

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paragraphs:

(4) by adding at the end thereof the following new

''(3) 'Archivist' means the Archivist of the United

1	States appointed under section 2103;
2	''(4) 'Administration' means the National Archives
3	and Records Administration established under section
4	2102; and
5	''(5) 'Federal agency' means any executive
6	department, military department, Government corporation
7	Government-controlled corporation, or other
8	establishment in the executive branch of the Government
9	(including the Executive Office of the President), any
.0	independent regulatory agency, or any establishment in
.1	the legislative or judicial branch of the Government
.2	(except the Senate and the House of Representatives).''
.3	(c)(1) The table of sections for chapter 21 of title 44
4	United States Code, is amended to read as follows:
.5	''CHAPTER 21NATIONAL ARCHIVES AND RECORDS ADMINISTRATION
	''Sec. ''2101. Definitions. ''2102. Establishment. ''2103. Officers. ''2104. Administrative provisions. ''2105. Personnel and services. ''2106. Reports to Congress. ''2107. Acceptance of records for historical preservation. ''2108. Responsibility for custody, use, and withdrawal of records. ''2109. Preservation, arrangement, duplication, exhibition of records. ''2110. Servicing records. ''2111. Material accepted for deposit. ''2112. Presidential archival depository. ''2113. Depository for agreements between States. ''2114. Preservation of motion-picture films, still pictures, and sound recordings. ''2115. Reports; correction of violations.
	1,2116. Legal status of reproductions; official seal, fees

for copies and reproductions.

- ''2117. Limitation on liability.
- ''2118. Records of Congress.''.
- 1 (2) The item relating to chapter 21 in the table of
- 2 chapters for title 44, United States Code, is amended to
- 3 read as follows:
  - ''21. National Archives and Records
    Administration-----2101''
- 4 TRANSFERS
- 5 SEC. 103. (a) The National Archives and Records Service
- 6 of the General Services Administration is transferred to the
- 7 National Archives and Records Administration.
- 8 (b)(1) All functions which were assigned to the
- 9 Administrator of General Services by section 6 of Executive
- 10 Order No. 10530 of May 11, 1954 (19 Fed. Reg. 2709; relating
- 11 to documents and the Administrative Conference of the
- 12 Federal Register), and by Executive Order No. 11440 of
- 13 December 11, 1968 (33 Fed. Reg. 18475; relating to
- 14 supplemental use of Federal exhibits and displays), shall be
- 15 exercised by the Archivist of the United States.
- 16 (2) All functions pertaining to the maintenance,
- 17 operation, and protection of a Presidential archival
- 18 depository which were assigned to the Administrator of
- 19 General Services by the Act of September 6, 1965 (Public Law
- 20 89-169, 79 Stat. 648), relating to the Lyndon Baines Johnson
- 21 Presidential Archival Depository, and by the Act of August
- 22 27, 1966 (Public Law 89-547, 80 Stat. 370) and the Act of

- 1 May 26, 1977 (Public Law 95-34, 91 Stat. 174), relating to
- 2 the John Fitzgerald Kennedy Library, shall be exercised by
- 3 the Archivist of the United States.
- 4 (3) All functions which were assigned to the
- 5 Administrator of General Services by the sections 5.1(b) and
- 6 5.2(a) of Executive Order No. 12356 of April 2, 1982
- 7 (relating to national security information and the
  - Information Security Oversight Office), shall be exercised
  - by the Archivist of the United States.
- 10 (c) Prior to the appointment and confirmation of an
- 11 individual to serve as Archivist of the United States under
- 12 section 2103 of title 44, United States Code, the individual
- 13 holding the office of Archivist of the United States on the
- 14 day before the effective date of this Act may serve as
- 15 Archivist under such section, and while so serving shall be
- 16 compensated at the rate provided under subsection (b) of
- 17 such section.
- 18 TRANSFER OF PERSONNEL
- 19 SEC. 104. (a) Except as otherwise provided in this Act,
- 20 the personnel employed in connection with, and the assets,
- 21 liabilities, contracts, property, records, and unexpended
- 22 balances of appropriations, authorizations, allocations, and
- 23 other funds employed, held, used, arising from, available to
- 24 or to be made available in connection with the functions and
- 25 agencies transferred by this Act or the amendments made by

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- 1 this Act, subject to section 1531 of title 31, United States
- 2 Code, are transferred to the Archivist for appropriate
- 3 allocation. A percentage of the funds and associated
- 4 positions in the General Management and Administration
- 5 appropriation for the General Services Administration,
- 6 proportionate to the percentage of National Archives and
- 7 Records Service employees in the General Services
- 8 Administration, is transferred to the Archivist for
- 9 appropriate allocation. Unexpended funds transferred
- 10 pursuant to this subsection shall be used only for the
- 11 purposes for which the funds were originally authorized and
- 12 appropriated.
- 13 (b) The transfer pursuant to this title of full-time
- 14 personnel (except special Government employees) and
- 15 part-time personnel holding permanent positions shall not
- 16 cause any such employees to be separated or reduced in grade
- 17 or compensation for one year after such transfer or after
- 18 the effective date of this Act, whichever is later.
- 19 SAVINGS PROVISIONS
- SEC. 105. (a) All orders, determinations, rules,
- 21 regulations, grants, contracts, agreements, permits,
- 22 licenses, privileges, and other actions which have been
- 23 issued, granted, made, undertaken, or entered into in the
- 24 performance of any function transferred by this Act or the
- 25 amendments made by this Act shall continue in effect

- 1 according to their terms until modified, terminated,
- 2 superseded, set aside, or revoked in accordance with law by
- 3 any authorized official, a court of competent jurisdiction,
- 4 or by operation of law.
- 5 (b)(1) The transfer of functions by this Act and by the
- 6 amendments made the amendments made by this Act shall not
- 7 affect any proceedings, including notices of proposed
- 8 rulemaking, or any application for any license, permit,
- 9 certificate, or financial assistance pending on the
- 10 effective date of this Act before the General Services
- 11 Administration; but such proceedings and applications, to
- 12 the extent that they relate to the functions so transferred,
- 13 shall be continued. Orders shall be issued in such
- 14 proceedings, appeals shall be taken therefrom, and payments
- 15 shall be made pursuant to such orders, as if this Act had
- 16 not been enacted; and orders issued in any such proceedings
- 17 shall continue in effect until modified, terminated,
- 18 superseded, or revoked by the Archivist, by a court of
- 19 competent jurisdiction, or by operation of law. Nothing in
- 20 this subsection shall be deemed to prohibit the
- 21 discontinuance or modification of any such proceeding under
- 22 the same terms and conditions and to the same extent that
- 23 such proceeding could have been discontinued or modified if
- 24 this Act had not been enacted.
- 25 (2) The Archivist is authorized to promulgate

- 1 regulations providing for the orderly transfer of
- 2 proceedings continued under paragraph (1) from the General
- 3 Services Administration to the Administration.
- 4 (c) Except as provided in subsection (e)--
- 5 (1) the provisions of this Act and of the amendments
- 6 made by this Act shall not affect actions commenced
- 7 prior to the effective date of this Act, and
- 8 (2) in all such actions, proceedings shall be had,
- 9 appeals taken, and judgments rendered in the same manner
- 10 and effect as if this Act had not been enacted.
- 11 (d) No action or other proceeding lawfully commenced by
- 12 or against any officer of the United States acting in his or
- 13 her official capacity shall abate by reason of any transfer
- 14 of functions by this Act or by an amendment made by this
- 15 Act. No cause of action by or against the General Services
- 16 Administration or by or against any officer thereof in the
- 17 official capacity of such officer shall abate by reason of
- 18 any such transfer of functions.
- 19 (e) If, before the date on which this Act takes effect,
- 20 the General Services Administration or any officer thereof
- 21 in the official capacity of such officer, is a party to an
- 22 action, and under this Act any function in connection with
- 23 such action is transferred to the Archivist or any other
- 24 official of the Administration, then such action shall be
- 25 continued with the Archivist or other appropriate official

- 1 of the Administration substituted or added as a party.
- 2 (f) Orders and actions of the Archivist in the exercise
- 3 of functions transferred by this Act or by amendments made
- 4 by this Act shall be subject to judicial review to the same
- 5 extent and in the same manner as if such orders and actions
- 6 had been by the individual holding the office of Archivist
- 7 of the United States on the day before the effective date of
- 8 this Act or the Administrator of General Services in the
- 9 exercise of such functions immediately preceding their
- 10 transfer. Any statutory requirements relating to notice,
- 11 hearings, action upon the record, or administrative review
- 12 that apply to any function transferred by this Act or by any
- 13 amendment made by this Act shall apply to the exercise of
- 14 such function by the Archivist.
- 15 REFERENCE
- SEC. 106. With respect to any functions transferred by
- 17 this Act or by an amendment made by this Act and exercised
- 18 after the effective date of this Act, reference in any other
- 19 Federal law to the office of the Archivist of the United
- 20 States as in existence on the date before the effective date
- 21 of this Act, or the National Archives and Records Service of
- 22 the General Services Administration, or any office or
- 23 officer thereof, shall be deemed to refer to the Archivist
- 24 or the Administration.
- 25 CONFORMING AMENDMENTS

1	SEC. 107. (a)(1) Section 2107 of title 44, United States
2	Code, as redesignated by section 102(a)(1), is amended
3	(A) by striking out ''Administrator of General
4	Services' and inserting in lieu thereof ''Archivist'';
5	(B) by striking out ''section 2107'' in paragraph
6	(4) and inserting in lieu thereof ''section 2111''; and
7	(C) by striking out ''Administrator'' in such
8	paragraph and inserting in lieu thereof ''Archivist''.
9	(2) Section 2108 of such title, as redesignated by
10	section 102(a)(1), is amended
11	(A) by striking out ''the Administrator, the
12	Archivist of the United States, and to the employees of
13	the General Services Administration' in subsection (a)
14	and inserting in lieu thereof ''the Archivist and to the
15	employees of the National Archives and Records
16	Administration'';
17	(B) by striking out ''and in consultation with the
18	Archivist of the United States' in such subsection;
19	(C) by striking out ''the Archivist and'' in the
20	fifth sentence of such subsection;
21	(D) by striking out ''Administrator of General
22	Services' each place it appears and inserting in lieu
23	thereof ''Archivist''; and
24	(E) by striking out ''Administrator'' each place it
25	appears and inserting in lieu ''Archivist''.

1	(3) Section 2109 of such title, as redesignated by
2	section $102(a)(1)$ , is amended by striking out
3	''Administrator of General Services'' and inserting in
4	lieu thereof ''Archivist''.
5	(4) Section 2110 of such title, as redesignated by
6	section $102(a)(1)$ , is amended by striking out
7	''Administrator of General Services'' and inserting in
8	lieu thereof ''Archivist''.
9	(5) Section 2111 of such title, as redesignated by
10	section 102(a)(1), is amended
11	(A) by striking out ''Administrator of General
12	Services' and inserting in lieu thereof ''Archivist'';
13	and
14	(B) by striking out ''Administrator'' and inserting
15	in lieu thereof ''Archivist''.
16	(6) Section 2112 of such title, as redesignated by
17	section 102(a)(1), is amended
18	(A) by striking out ''Administrator of General
19	Services' and inserting in lieu thereof ''Archivist';
20	(B) by striking out ''Administrator'' each place it
21	appears and inserting in lieu thereof ''Archivist''; and
22	(C) by striking out ''section 2107'' each place it
23	appears and inserting in lieu thereof ''section 2111''.
24	(7) Sections 2113, 2114, and 2117 of such title, as
25	redesignated by section 102(a)(1), are amended by striking

- 1 out ''Administrator of General Services'' and inserting in
- 2 lieu thereof ''Archivist''.
- 3 (8) Sections 2115 and 2116 of such title, as
- 4 redesignated by section 102(a)(1), are amended--
- 5 (A) by striking out ''Administrator of General
- 6 Services' and inserting in lieu thereof ''Archivist'';
- 7 and
- 8 (B) by striking out ''Administrator'' each place it
- 9 appears and inserting in lieu thereof ''Archivist''.
- 10 (9) Section 2118 of such title, as redesignated by
- 11 section 102(a)(1), is amended by striking out ''General
- 12 Services Administration' and inserting in lieu thereof
- 13 ''National Archives and Records Administration''.
- 14 (b)(1) Sections 710, 711, and 729 of title 44, United
- 15 States Code, are amended by striking out ''Administrator of
- 16 General Services' each place it appears and inserting in
- 17 lieu thereof ''Archivist of the United States''.
- 18 (2) Section 1502 of such title is amended by striking
- 19 out ''Administrator of General Services'' each place it
- 20 appears and inserting in lieu thereof ''Archivist of the
- 21 United States''.
- 22 (3) Section 1503 of such title is amended--
- 23 (A) by striking out ''Administrator of General
- 24 Services' and inserting in lieu thereof 'Archivist of
- 25 the United States'; and

1	(B) by striking out ''Administrator'' and inserting
2	in lieu thereof ''Archivist''.
3	(4) Section 1506 of such title is amended is amended by
4	striking out the third sentence.
5	(5) Section 1714 of such title is amended by striking
6	out ''to the General Services Administration''.
7	(6) Sections 2204(c)(1) and 2205 of such title are
8	amended by striking out ''National Archives and Records
9	Service of the General Services Administration' and
10	inserting in lieu thereof ''National Archives and Records
11	Administration''.
12.	(7) Section 2301 of such title is amended by striking
13	out the second sentence thereof.
14	(8) Section 2501 of such title is amended by striking
15	out the last sentence thereof.
16	(9) Section 2504 is amended
17	(A) by striking out ''Administrator of General
18	Services' in the third sentence of subsection (a) and
19	inserting in lieu thereof ''Archivist of the United
20	States'';
21	(B) by striking out ''Administrator'' in the fourth
22	sentence of such subsection and inserting in lieu
23	thereof ''Archivist'';
24	(C) by striking out ''transmit to the
25	Administrator' in the last sentence of such subsection

1	and inserting in lieu thereof ''make available to the
2	public''; and
3	(D) by striking out ''General Services
4	Administrator'' in subsection (b) and inserting in lieu
5	thereof ''National Archives and Records
6	Administration''.
7	(10) Section 2506 of such title is amended
8	(A) by striking out ''Administrator of General
9	Services'' in subsection (a) and inserting in lieu
10	tehreof ''Archivist of the United States''; and
11	(B) by striking out ''Administrator'' in subsection
12	(b) and inserting in lieu thereof ''Archivist''.
13	(11) Section 2507 of such title is amended by striking
14	out ''Administrator of General Services'' and inserting in
15	lieu thereof ''Archivist of the United States''.
16	(12) Section 2901 of such title is amended
17	(A) by inserting before the semicolon at the end of
18	paragraph (2) the following: ''to achieve adequate and
19	proper documentation of the policies and transactions
20	of the Federal Government and effective and economical
21	management of agency operations';
22	(B) by striking out ''Administrator'' each place it
23	appears in paragraphs (6), (9), and (11) and inserting
24	in lieu thereof ''Archivist''; and
25	(C) by redesignating paragraphs (12) and (13) as

1	paragraphs (13) and (14), respectively, and by inserting
2	after paragraph (11) the following new paragraph:
3	''(12) the term 'Archivist' means the Archivist of
4	the United States;''.
5	(13) Section $2902(7)$ is amended by inserting ''or
6	the Archivist' after ''Administrator''.
7	(14) Sections 2903, 2905(b), 2907, 2908, and 2909 of
8	such title are amended by striking out ''Administrator'' and
9	''Administrator of General Services'' each place they appear
10	and inserting in lieu thereof ''Archivist''.
11	(15) Section 2904 is amended to read as follows:
12	1182904. General responsibilities for records management
13	''(a) The Archivist shall provide guidance and
14	assistance to Federal agencies with respect to ensuring
15	adequate and proper documentation of the policies and
16	transactions of the Federal Government and ensuring proper
17	records disposition.
18	''(b) The Administrator shall provide guidance and
19	assistance to Federal agencies to ensure economical and
20	effective records management by such agencies.
21	''(c) In carrying out their responsibilities under
22	subsection (a) or (b), respectively, the Archivist and the
23	Administrator shall each have the responsibility
24	''(1) to promulgate standards, procedures, and
25	guidelines with respect to records management and the

1	conduct of records management studies;
2	''(2) to conduct research with respect to the
3	improvement of records management practices and
4	programs;
5	''(3) to collect and disseminate information on
6	training programs, technological developments, and other
7	activities relating to records management;
8	''(4) to establish such interagency committees and
9	boards as may be necessary to provide an exchange of
10	information among Federal agencies with respect to
11	records management;
12	''(5) to direct the continuing attention of Federal
13	agencies and the Congress on the need for adequate
14	policies governing records management;
15	''(6) to conduct records management studies and, in
16	his discretion, designate the heads of executive
17	agencies to conduct records management studies with
18	respect to establishing systems and techniques designed
19	to save time and effort in records management;
20	''(7) to conduct inspections or surveys of the
21	records and the records management programs and
22	practices within and between Federal agencies;
23	''(8) to report to the appropriate oversight and
24	appropriations committees of the Congress and to the
25	Director of the Office of Management and Budget annually

1	and at such other times as the Archivist or the
2	Administrator (as the case may be) deems desirable
3	''(A) on the results of activities conducted
4	pursuant to paragraphs (1) through (7) of this
5	section,
6	''(B) on evaluations of responses by Federal
7	agencies to any recommendations resulting from
8	inspections or studies conducted under paragraphs
9	(6) and (7) of this section, and
10	''(C) to the extent practicable, estimates of
11	costs to the Federal Government resulting from th
12	failure of agencies to implement such
13	recommendations.
14	''(d) In addition, the Administrator, in carrying out
15	the responsibilities under subsection (b) shall have the
16	responsibility to promote economy and efficiency in the
17	selection and utilization of space, staff, equipment, and
18	supplies for records management.
19	(16) Section 2906 of such title is amended to read as
20	follows:
21	''§2906. Inspection of agency records
22	''(a)(1) In carrying out their respective duties and
23	responsibilities under this chapter, the Administrator of
24	General Services and the Archivist (or the designee of
25	either) may inspect the records or the records management

- 1 practices and programs of any Federal agency solely for the
- 2 purpose of rendering recommendations for the improvement of
- 3 records management practices and programs. Officers and
- 4 employees of such agencies shall cooperate fully in such
- 5 inspections, subject to the provisions of paragraphs (2) and
- 6 (3) of this subsection.
- 7 ''(2) Records, the use of which is restricted by law or
- 8 for reasons of national security or the public interest,
- 9 shall be inspected, in accordance with regulations
- 10 promulgated by the Administrator and the Archivist, subject
- 11 to the approval of the head of the agency concerned or of
- 12 the President. The regulations promulgated by the
- 13 Administrator and the Archivist under this paragraph shall,
- 14 to the extent practicable, be identical.
- 15 ''(3) If the Administrator or the Archivist (or the
- 16 designee of either) inspects a record, as provided in this
- 17 subsection, which is contained in a system of records which
- 18 is subject to section 552a of title 5, such record shall
- 19 be--
- 20 ''(A) maintained by the Administrator, the
- 21 Archivist, or such designee as a record contained in a
- 22 system of records; or
- 23 ''(B) deemed to be a record contained in a system of
- records for purposes of subsections (b), (c), and (i) of
- 25 section 552a of title 5.

1	''(b) In conducting the inspection of agency records
2	provided for in subsection (a) of this section, the
3	Administrator and the Archivist (or the designee of either)
4	shall, in addition to complying with the provisions of law
5	cited in subsection (a)(3), comply with all other Federal
6	laws and be subject to the sanctions provided therein. ''.
7	(17)(A) The heading of chapter 29 of title 44, United
8	States Code, is amended by inserting ''BY THE ARCHIVIST OF
9	THE UNITED STATES AND'' after ''RECORDS MANAGEMENT''.
10	(B) The item relating to chapter 29 in the table of
11	chapters for title 44, United States Code, is amended to
12	read as follows:
	•
	''29. Records Management by the Archivist of the United States and by the Administrator of General Service 2901''.
13	United States and by the Administrator
13 14	United States and by the Administrator of General Service 2901''.
	United States and by the Administrator of General Service 2901''.  (18) Section 3102(2) of such title is amended by
14	United States and by the Administrator of General Service 2901''.  (18) Section 3102(2) of such title is amended by inserting ''and the Archivist of the United States'' after
14 15 16	United States and by the Administrator of General Service 2901''.  (18) Section 3102(2) of such title is amended by inserting ''and the Archivist of the United States'' after ''Administrator of General Services''.
14 15 16	United States and by the Administrator of General Service 2901''.  (18) Section 3102(2) of such title is amended by inserting ''and the Archivist of the United States'' after ''Administrator of General Services''.  (19) Section 3103 of such title is amended by striking
14 15 16 17	United States and by the Administrator of General Service 2901''.  (18) Section 3102(2) of such title is amended by inserting ''and the Archivist of the United States'' after ''Administrator of General Services''.  (19) Section 3103 of such title is amended by striking out ''Administrator'' and inserting in lieu thereof
14 15 16 17	United States and by the Administrator of General Service 2901''.  (18) Section 3102(2) of such title is amended by inserting ''and the Archivist of the United States'' after ''Administrator of General Services''.  (19) Section 3103 of such title is amended by striking out ''Administrator'' and inserting in lieu thereof ''Archivist of the United States''.
14 15 16 17 18	United States and by the Administrator of General Service 2901''.  (18) Section 3102(2) of such title is amended by inserting ''and the Archivist of the United States'' after ''Administrator of General Services''.  (19) Section 3103 of such title is amended by striking out ''Administrator'' and inserting in lieu thereof ''Archivist of the United States''.  (20) Sections 3104 and 3106 of such title are amended

(B) by striking out ''Administrator'' and inserting

23

- in lieu thereof ''Archivist''.
- 2 (21) Section 3105 of such title is amended by striking
- 3 out ''Administrator of General Services'' and inserting in
- 4 lieu thereof ''Archivist of the United States''.
- 5 (22) Sections 3302, 3303, 3308, and 3311 of such title
- 6 are amended by striking out ''Administrator of General
- 7 Services' and inserting in lieu thereof 'Archivist of the
- 8 United States''.
- 9 (23) Sections 3303a and 3310 of such title are amended--
- 10 (A) by striking out ''Administrator of General
- 11 Services' and inserting in lieu thereof ''Archivist of
- the United States'; and
- (B) by striking out ''Administrator'' each place it
- appears and inserting in lieu thereof ''Archivist''.
- 15 (24)(A) The headings of sections 3303, 3303a, and 3311
- 16 of such title are amended by striking out ''Administrator
- 17 of General Services' and inserting in lieu thereof
- 18 ''Archivist of the United States''.
- 19 (B) The table of sections for chapter 33 of such title
- 20 is amended by striking out ''Administrator of General
- 21 Services' in the items pertaining to sections 3303, 3303a,
- 22 and 3311 and inserting in lieu thereof ''Archivist of the
- 23 United States''.
- 24 (25) Section 3504(e) of such title is amended by
- 25 inserting ''the Archivist of the United States and'' before

''the Administrator of General Services'' each place it 1 2 appears in paragraphs (1) and (2). 3 (26) Section 3513 of such title is amended by inserting ''and the Archivist of the United States'' after 4 5 ''Administrator of General Services''. (c)(1) Section 101 of the Presidential Recordings and 6 7 Materials Preservation Act is amended--(A) by striking out ''section 2107'' each place it 8 9 appears and inserting in lieu thereof ''section 2111''; 10 (B) by striking out ''Administrator of General 11 Services (hereinafter referred to as the 'Administrator')'' and inserting in lieu thereof 12. ''Archivist of the United States (hereinafter referred 13 to as the 'Archivist')''; and 14 (C) by striking out ''Administrator'' each place it 15 appears and inserting in lieu thereof ''Archivist''. 16 17 (2) Section 102 of such Act is amended--(A) by striking out ''section 2107'' and inserting 18 in lieu thereof ''section 2111'', and 19 (B) by striking out ''Administrator'' each place it 20 appears and inserting in lieu thereof ''Archivist''. 21 22 (3) Section 103 of such Act is amended by striking out ''Administrator'' and inserting in lieu thereof 23 ''Archivist''. 24

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(d) Sections 106a, 106b, and 112 of title 1, United

- 1 States Code, are amended by striking out ''Administrator of
- 2 General Services' and ''General Services Administration''
- 3 each place they appears and inserting in lieu thereof
- 4 ''Archivist of the United States'' and ''National Archives
- 5 and Records Administration'', respectively.
- 6 (e)(1) Sections 6 and 11 through 13 of title 3, United
- 7 States Code, are amended by striking out ''Administrator of
- 8 General Services' and ''General Services Administration''
- 9 each place they appear and inserting in lieu thereof
- 10 ''Archivist of the United States,'' and ''National Archives
- 11 and Records Administration'', respectively.
- 12 . (2) The headings of sections 6 and 12 of such title are
- 13 amended by striking out ''Administrator of General
- 14 Services' and inserting in lieu thereof ''Archivist of the
- 15 United States''.
- 16 (3) The table of sections for chapter 1 of such title is
- 17 amended by striking out ''Administrator of General
- 18 Services' in the items pertaining to sections 6 and 12 and
- 19 inserting in lieu thereof ''Archivist of the United
- 20 States''.
- 21 (f) Sections 141 through 145 of title 4, United States
- 22 Code, are amended by striking out ''Administrator of General
- 23 Services'', ''Administrator'', and ''General Services
- 24 Administration'' each place they appear and inserting in
- 25 lieu thereof ''Archivist of the United States'',

- ''Archivist'', and ''National Archives and Records 1 2 Administration'', respectively. (g) Subsections (b)(6) and (1)(1) of section 552a of 3 title 5, United States Code, are amended by striking out 5 ''Administrator of General Services'' each place it appears and inserting in lieu thereof ''Archivist of the United 7 States. 11 (h) Section 5314 of title 5, United States Code. is 8 amended by adding at the end thereof the following: 9 10 ''Archivist of the United States.''. 11 (i) Section 4(5) of the Act of October 25, 1951 (25 12 U.S.C. 199a) is amended by striking out ''Administrator of 13 General Services' each place it appears and inserting in lieu thereof ''Archivist of the United States''. 14 15 DEFINITIONS 16 SEC. 108. For purposes of sections 103 through 106--17 (1) the term ''Archivist'' means the Archivist of 18 the United States appointed under section 2104 of title 44, United States Code, as added by section 2 of this 19
- (2) the term ''Administration'' means the National
  Archives and Records Administration established under
  section 2103 of such title (as amended by section 2 of
  this Act); and
- 25 (3) the term ''function'' includes any duty,

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Act;

1	obligation, power, authority, responsibility, right,
2	privilege, activity, or program.
3	EFFECTIVE DATE
4	SEC. 109. The provisions of this title shall be
5	effective 120 days after the date of enactment of this Act.
6	TITLE IIADMINISTRATIVE PROVISIONS
7	COPYING AND AUTHENTICATING CHARGES
8	SEC. 201. Section 2116(c) of title 44, United States
9	Code (as redesignated by section 102(a)), is amended to read
10	as follows:
11	''(c) The Archivist may charge a fee set to recover the
12	costs for making or authenticating copies or reproductions
13	of materials transferred to his custody. Such fee shall be
14	fixed by the Archivist at a level which will recover, so far
15	as practicable, all elements of such costs, and may, in the
16	Archivist's discretion, include increments for the estimated
17	replacement cost of equipment. The Archivist may not charge
18	for making or authenticating copies or reproductions of
19	materials for official use by the United States Government
20	unless appropriations available to the Archivist for this
21	purpose are insufficient to cover the cost of performing the
22	work. Fees shall be deposited to the credit of the
23	appropriation against which charges have been made.''.
24	NATIONAL ARCHIVES TRUST FUND BOARD
25	SEC. 202. (a) Chapter 23 of title 44, United States

1	Code, is amended by striking out sections 2302 through 2305
2	and inserting in lieu thereof the following:
3	''§2302. Authority of the Board; seal; services; annual
4	report; bylaws; rules; regulations
5	''In carrying out the purposes of this chapter, the
6	Board shall
7	''(1) adopt an official seal, which shall be
8	judicially noticed;
9	''(2) utilize on a reimbursable basis the services
10	and personnel of the National Archives and Records
11	Administration necessary (as determined by the
12	Archivist) to assist the Board in the administration of
13	the trust fund, and in the preparation and publication
14	of special works and collections of sources and
15	preparation, duplication, editing, and release of
16	historical photographic materials and sound recordings;
17	''(3) submit to the Congress an annual report of the
18	moneys, securities, and other personal property received
19	and held by it, and of its operations, which shall
20	include a listing of the purposes for which funds are
21	transferred to the National Archives and Records
22	Administration for expenditure;
23	''(4) adopt bylaws, rules, and regulations necessary
24	for the administration of its functions under this
25	ah an tau

- 1 ''§2303. Powers and obligations of the Board; liability of
- 2 members
- 3 ''Except as otherwise provided by this chapter, the
- 4 Board shall have all the usual powers and obligations of a
- 5 trustee with respect to property and funds administered by
- 6 it, but the members of the Board are not personally liable,
- 7 except for malfeasance.
- 8 ''§2304. Compensation of members; availability of trust
- 9 funds for expenses of the Board
- 10 ''Compensation may not be paid to the members of the
- 11 Board for their services as members. Costs incurred by the
- 12 Board in carrying out its duties under this chapter,
- 13 including the obligations necessarily incurred by the
- 14 members of the Board in the performance of their duties,
- 15 shall be paid by the Archivist of the United States from
- 16 trust funds available to the Board for this purpose. The
- 17 Board, by resolution may authorize the transfer of funds
- 18 (including the principal or interest of a gift or request)
- 19 to the National Archives and Records Administration to be
- 20 expended on an archival or records activity approved by the
- 21 Board or to accomplish the purpose of a gift or bequest.
- 22 Unless otherwise required by the instrument of gift or
- 23 bequest, no expenditure shall be approved or made toward an
- 24 object or purposes for which appropriated funds could not be
- 25 expended.

- 1 ''§2305. Acceptance of gifts
- 2 ''The Board may solicit and accept gifts or bequests of
- 3 money, securities, or other personal property, for the
- 4 benefit of or in connection with the national archival and
- 5 records activities administered by the National Archives and
- 6 Records Administration. Moneys that are for deposit into the
- 7 trust fund shall be deposited within 5 working days of the
- 8 receipt thereof.''.
- 9 (b) Section 2307 of title 44, United States Code, is
- 10 amended to read as follows:
- 11 ''§2307. Trust fund account; disbursements; sales of
- 12 publications and releases
- 13 'The income from trust funds held by the Board and the
- 14 proceeds from the sale of securities and other personal
- 15 property, as and when collected, shall be covered into the
- 16 Treasury of the United States in a trust fund account to be
- 17 known as the National Archives Trust Fund, subject to
- 18 disbursement on the basis of certified vouchers of the
- 19 Archivist of the United States (or his designee) for
- 20 activities approved by the Board and in the interest of the
- 21 national archival and records activities administered by the
- 22 National Archives and Records Administration, including but
- 23 not restricted to the preparation and publication of special
- 24 works, and collections of sources and the preparation,
- 25 duplication, editing, and release of historical photographic

- 1 materials and sound recordings. The Archivist may sell
- 2 publications and releases authorized by this section and
- 3 paid for out of the income derived from trust funds at a
- 4 price which will cover their cost, and moneys received from
- 5 these sales shall be paid into, administered, and expended
- 6 as part of the National Archives Trust Fund.''.
- 7 (c) The table of sections for chapter 23 of title 44,
- 8 United States Code, is amended by striking out
- 9 ''employees;'' in the item pertaining to section 2302 and
- 10 inserting in lieu thereof ''services; annual report;''.
- 11 AUTHORITY TO LITIGATE
- 12 SEC. 203. (a) Section 2905(a) of title 44, United
- 13 States Code, is amended by adding at the end thereof the
- 14 following new sentence: ''In any case in which the head of
- 15 the agency fails to initiate an action for such recovery or
- 16 other redress within a reasonable period of time after being
- 17 notified of any such unlawful action, the Archivist of the
- 18 United States may, through the Attorney General, initiate
- 19 such an action; and the Archivist shall report the
- 20 circumstances of any such failure by the head of the agency
- 21 to the appropriate committees of the Congress.''.
- 22 (b) Section 3106 of title 44, United States Code, is
- 23 amended by adding at the end thereof the following new
- 24 sentence: ''In any case in which the head of the agency
- 25 fails to initiate an action for such recovery or other

- 1 redress within a reasonable period of time after being
- 2 notified of any such unlawful action, the Archivist of the
- 3 United States may, through the Attorney General, initiate
- 4 such an action; and the Archivist shall report the
- 5 circumstances of any such failure by the head of the agency
- 6 to the appropriate committees of the Congress.''.
- 7 INSPECTION OF RECORDS
- 8 SEC. 204. Section 3301 of title 44, United States Code,
- 9 is amended--
- 10 (1) by inserting ''(a)'' before ''As used in this
- chapter,'';
- 12 (2) by inserting '', as determined by the Archivist
- of the United States,'' after ''public business and
- preserved or'; and
- 15 (3) by adding at the end thereof the following new
- 16 subsection:
- 17 ''(b) The Archivist of the United States shall, by
- 18 regulation, establish detailed criteria under which material
- 19 shall be examined to determine if it is a record as defined
- 20 under subsection (a) and such regulation. The Archivist may
- 21 have access, to determine compliance with such subsection
- 22 and such regulations, to any material made or received by an
- 23 agency of the United States Government.''.
- 24 PUBLIC NOTICE
- SEC. 205. Section 3303a(a) of title 44, United States

- 1 Code, is amended by inserting '', after publication of
- 2 notice in the Federal Register and an opportunity for
- 3 interested persons to submit comment thereon' immediately
- 4 after ''may'' in the second sentence thereof.